### U.S. DEPARTMENT OF THE TREASURY

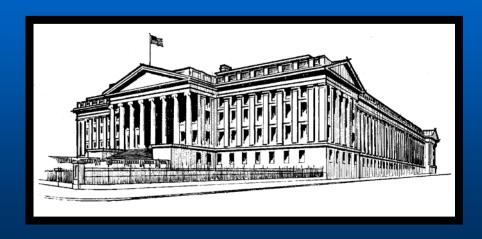


# Programas y Perspectivas de OFAC

Oficina de Control de Activos Extranjeros (OFAC)

Departamento del Tesoro de los EE.UU.





### **AGENDA**

- Misión
- Blancos y Objetivos de Sanciones
- Estatutos/Leyes y Criterio
- Programas de Designación y La Lista SDN
- Sanciones contra Narcotraficantes y Terroristas
- Casos: Barakat; Colombia
- Estrategias de cumplimiento y website de OFAC

## LA MISIÓN DE OFAC

- Administrar e implimentar sanciones económicas y embargos por medio de:
- Actas del Congreso Americano (eg. IEEPA, TWEA)
- Ordenes Ejecutivas del Presidente
- Sanciones internacionales bajo la ON

#### Blancos de sanciones

(para congelación o bloqueo de activos)

- Carteles de droga
- Terroristas internacionales
- Gobiernos y seudo-gobiernos extranjeros sancionados
- Entes que proliferan armas de destrucción masiva (WMD)

## **Objetivos**

- Identificar; Denunciar; y Aislar los blancos de sanciones.
- Negar el acceso al sistema financiero de los EE.UU.
- Impedir transacciones con individuos y empresas de los EE.UU.
- Impedir o incapacitar a ciertas organizaciones e individuos y sus estructuras de apoyo.





# ¿Que autoridad legal ejerce la OFAC?

- Congelación o bloqueo de activos
- Imposición de sanciones económicas
- Programas globales o extensos
- Programas seleccionados







## OFAC administra sancciones bajo 14 estatutos

- 1) Trading With the Enemy Act (TWEA), 50 U.S.C. App. §§ 1-44
- 2) International Emergency Economic Powers Act (IEEPA), 50 U.S.C. §§ 1701-06
- 3) Iraqi Sanctions Act (ISA), **Pub. L. 101-513**, **Secs. 586-586J**, **104 Stat. 2047-55**
- 4) United Nations Participation Act (UNPA), 22 U.S.C. § 287c
- International Security and Development Cooperation Act (ISDCA), **22 U.S.C. 2349** aa-8 and aa-9
- 6) Cuban Democracy Act (CDA), **22 U.S.C.** § **6001-10**
- 7) Cuban Liberty and Democratic Solidarity (LIBERTAD) Act, **22 U.S.C. 6021-91**
- Antiterrorism and Effective Death Penalty Act, 8 U.S.C. 1189, 18 U.S.C. 2332d, and 18 U.S.C. 2339B
- 9) Foreign Narcotics Kingpin Designation Act, 21 U.S.C. 1901-1908, 8 U.S.C. 1182
- The Trade Sanctions Reform and Export Enhancement Act (TSRA), **22 U.S.C. 7201-11**
- 11) The Burmese Freedom and Democracy Act of 2003 (BFDA), **Public Law 108-61**
- 12) The Clean Diamonds Trade Act (CDTA), **Public Law 108-19**
- The Foreign Operations, Export Financing, and Related Programs Appropriations Act, Sec.57, Public Law104-208, 110stat. 3009-116
- The Syria Accountability and Lebanese Sovereignty Restoration Act of 2003, Public Law 108-175

## Criterio – en general

Personas (naturales o jurídicas), grupos, o países que en cualquier sitio del mundo contraten o presten ayuda financiera o colaboración de alguna naturaleza o realicen negociación alguna con personas incluidas en cualquiera de las listas de la OFAC corren el riesgo de ser incluidas en las citadas listas en calidad colaboradores de narcotraficantes, criminales internacionales, o terroristas.

## OFAC administra 29 programas de sanciones financieras.

- Burma (Myanmar)
- Cuba
- Development Fund for Iraq
- Diamond Trading (Rough Diamonds)
- Foreign Narcotics Kingpin
- Foreign Terrorist Organizations
- Iran (1979)
- Iran (1995)
- Iraq\*
- Liberia
- Libya\*
- Narcotics Trafficking (Colombia)
- Nonproliferation (WMD)
- North Korea
- Russian Uranium

- Sierra Leone\*
- Sudan
- Syria
- Taliban (Afghanistan)\*
- Terrorism Global (SDGT)
- Terrorist List Government
- Terrorists Who Threaten Middle East Peace
- Transaction Control Regulations
- UNITA (Angola)\*
- Western Balkans
- Yugoslavia (Kosovo)\*
- Yugoslavia (Milosevic)\*
- Yugoslavia (Serbia & Montenegro)\*
- Zimbabwe

## La Lista SDN

- SDN = Specially Designated National (Nacional Especialmente Designado)
- Por medio de los Programas de OFAC, la lista de SDNs sigue creciendo y bloqueando activos de entidades incluidas.
- Se prohíbe a cualquier persona (natural o jurídica) bajo la jurisdicción de los EE.UU. de tener vínculos económicos o financieros con los SDNs.
- eg. Ningún banco en los EE.UU. puede tener cuenta o hacer una transacción para un SDN. Si se encuentra con fondos de un SDN, es obligatorio reportar y congelar esos activos.

## Impacto de la lista SDN

- Se niega el aceso a todo servicio del sector financiero (tanto a nivel nacional como internacional).
- Se niega el aceso a los beneficios de comercio y transacciones con empresas estadounidenses.
- Se les revoca la visa americana a toda persona en la lista OFAC.

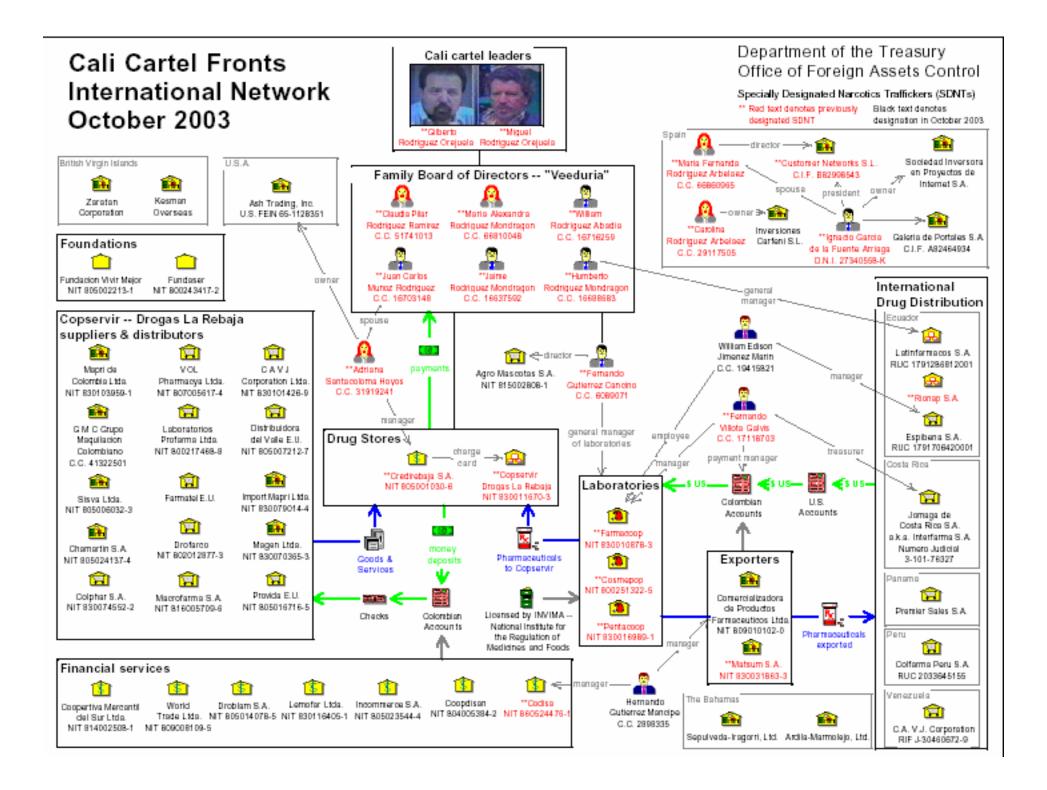
## Programas de Designacion Narco-Terrorismo

#### SDNTs=Specially Designated Narcotics Traffickers

- Narcotraficantes Específicamente Señalados
- Programa iniciado el 21 octuber 1995 bajo Orden Ejecutivo 12978 de Presidente Clinton
- Contra Carteles de la droga en Colombia y entidades asociadas.

#### SDNTKs=Specially Designated Narcotics Trafficking Kingpins

- Designación de Capos de la Droga ("Kingpins")
- Program iniciado el 3 de diciembre de 1999 bajo el "Foreign Narcotics Kingpin Designation Act"
- Contra Carteles de la droga a nivel mundial y *narco-terroristas*.



#### ARELLANO FELIX ORGANIZATION (AFO) January 2005

Foreign Narcotics Kingpin Designation Act

#### AFO Money Laundering Cell

All individuals and companies shown on this chart are Mexican.

U.S. Department of the Treasury Office of Foreign Assets Control



#### Ruelas Martinez Currency Exchange Houses



#### **Ruelas Martinez Family Members**



#### **Ruelas Martinez Business Associates**



#### Other Ruelas Martinez Companies



#### **Associated Companies**



#### AFO Money Laundering Cell's Methodology



February 2004

Revolutionary Armed Forces of Colombia (FARC)

(19 Individuals)



FARC Designated by the President as a Significant Foreign Narcotics Trafficker on May 29, 2003



Pedro Antonio Marir "Manuel Marulanda" "Tirafijo" FARC Supreme Leader





Juvenal Ovidio Ricardo Palmera Pineda "Simon Trinidad" FARC Commander Captured in Equator - January 2004 In Colombian Custody

Indicted in Colombia



Luis Alberto Alban Burbano FARC International Representative





"Josewin Gomez" Secretarist Member FARC Commander



Henry Castellanos Garzon

"Romaña"

FARC Front Commander

U.S. Indictment Kidnapping)

Indicisé in Colombia.



"Timoleon Jimenez" Secretariat Member FARC Commander



<u>).</u> Indicted in Colombia



Hoel Mata Mata







"Alfonso Cano" Secretariat Member FARC Commander





Luis Edgar Davis Silva 'Raul Reves' Secretarist Member



Jorge Briceno Suarez "Mono Jojov" Secretariat Member



Senior FARC Military Commander







Helson Vargas Rueda FARC member Captured in Colombia In U.S. Cuntody









German Briceno Suarez

"Granobles" FARC Commander

U.S. Indictment (Number)

U.S. Indictment (Nurder)



Jose Benito Cabrera Cuevas "Fabian Ramirez" FARC Commander





Ties to Brazilian narcotics traffichers Luk Fernando Da Costa and Leonardo Dias Mendonca, previously designated by the President as Tier I Kingoins

Tomas Molina Caracas

"Negro Acacio"

16th Front Commander

Eugenio Vargas Perdomo "Carlos Bolas" FARC Member Captured in Suriname - June 2002 In U.S. Cuntody

U.S. Indictment (Harconica)





Openir Caracas Viveres

FARC Member

Jorge Torres Victoria

"Pablo Catatumbo" FARC Central General Staff member

FARC Commander

Indicted in Colombia

#### Foreign Narcotics Kingpin Designation Act - Tier II

United Self-Defense Forces of Colombia (AUC)

(18 Individuals & 3 entities)

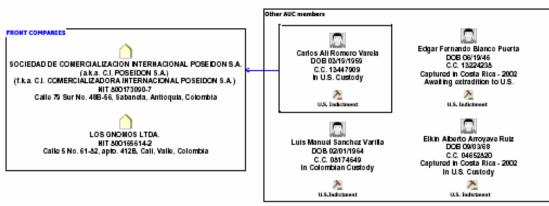
#### Department of the Treasury Office of Foreign Assets Control

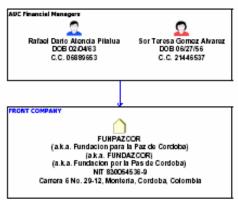
February 2004



#### AUC Designated by the President as a Significant Foreign Narcotics Trafficker on May 29, 2003







## Empresas de fachada

- Firmas de construcción e inmobiliarias
- Hoteles
- Supermercados
- Industrias avícolas
- Fundaciones
- Consultorías







- •Farmacias
- •Laboratorios farmacéuticos
- •Comunicaciones
- •Turismo
- •Empresas de radiodifusión
- •Firmas de inversiones

## Configuración

(Narco-terroristas/Capos)

SDNTs (	(Colombia-related)

- Capos18
- Empresas 460
- Personas 737
- Total 1.215

#### SDNTKs (Kingpin-related)

- Capos57
- Empresas 34
- Personas82
- Total 173

## Programas de Designación - Terrorismo

#### **SDGT** = Specially Designated Global Terrorist

- Creación de la Lista de Terroristas Globales en Oct. 2001
- Bajo Orden Ejecutiva 13224 del Presidente Bush
- Ordenó sanciones económicas a más organizaciones con nexos terroristas.
- SDGTs Nombradas por OFAC del Depto. del Tesoro
- FTO's Organizaciones de Terrorismo Internacional nombradas por el Depto del Estado y agregadas a la lista OFAC.



## Sanciones Contra Grupos Terroristas

• FARC, Sendero Luminoso, ETA, Al-Qaeda, Hizbollah, etc.



• EN LA LISTA DE TERRORISTAS
ESPECIALMENTE
DESIGNADOS



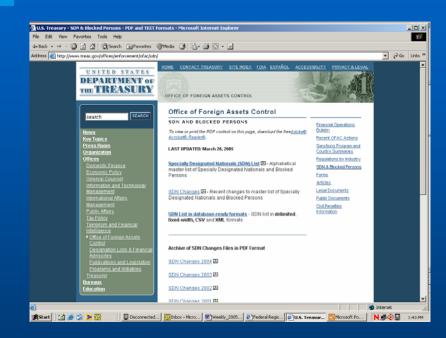






## **Designaciones Terroristas**

- Hasta 1 de junio de 2005, 404 personas han sido designadas desde el principio de este programa anti-terrorista (E.O. 13224).
- Approx. 304 de las designaciones han sido bilaterales y/o por medio de la ONU.



## Blanco de OFAC: Red Completa de Organizacion Terrorista

Incluyendo terroristas, los grupos o celulas, y sus estructuras de soporte.



# Caso: Barakat – Zona Triple Frontera

#### Nueva designacion: Assad Ahmad Barakat

- Nombrado el 10 de junio 2004 como miembro sudamericano del grupo terrorista Hizbola.
- Vinculos cercanos con varios extremistas islamicos.
- Dos negocios de Barakat tambien designados; como fachadas para las actividades de Hizbola en la region:
  - Casa Apollo en Ciudad del Este, Paraguay
  - Barakat Import Export Ltda. en Iquique, Chile
- Barakat además utilizaba tácticas violentas y medidas coactivas para recaudar grandes cantidades de dinero que se enviaban a Hizbola en Líbano e Irán.



## OFAC en Colombia

La cooperación y conformidad voluntaria con la lista OFAC por gran parte de la comunidad financiera y otros negocios del sector privado ha convertido este programa en un éxito en Colombia y la region andina.

- Colaboración del gobierno colombiano y el sector financiero
- Respaldo a los estatutos y mecanismos legales creados para combatir el lavado de activos
- Por riesgo operacional, la comunidad financiera ha persistido en bloquear y rechazar transacciones con individuos y empresas que figuran en la lista.
- Los bancos han cerrado un gran numero de cuentas de los SDNT del narcotrafico.

#### Se recomienda:

- Revisar todas transacciones; buscando coincidencias con nombres, compañías, grupos, y ciudades que aparecen en la lista OFAC.
- Considerar un software con un 'buscador OFAC.'

## Se recomienda mantener información actualizada:

- La lista de OFAC puede ser revisada cualquier día.
- Se puede suscribir a los boletines de OFAC.
- Designar una persona (oficial de cumplimiento o seguridad) para rastrear cambios en la lista de OFAC y comunicarse con OFAC, la embajada u otras autoridades como la UIF nacional si tiene dudas/preguntas.

#### Usar los recursos de OFAC:

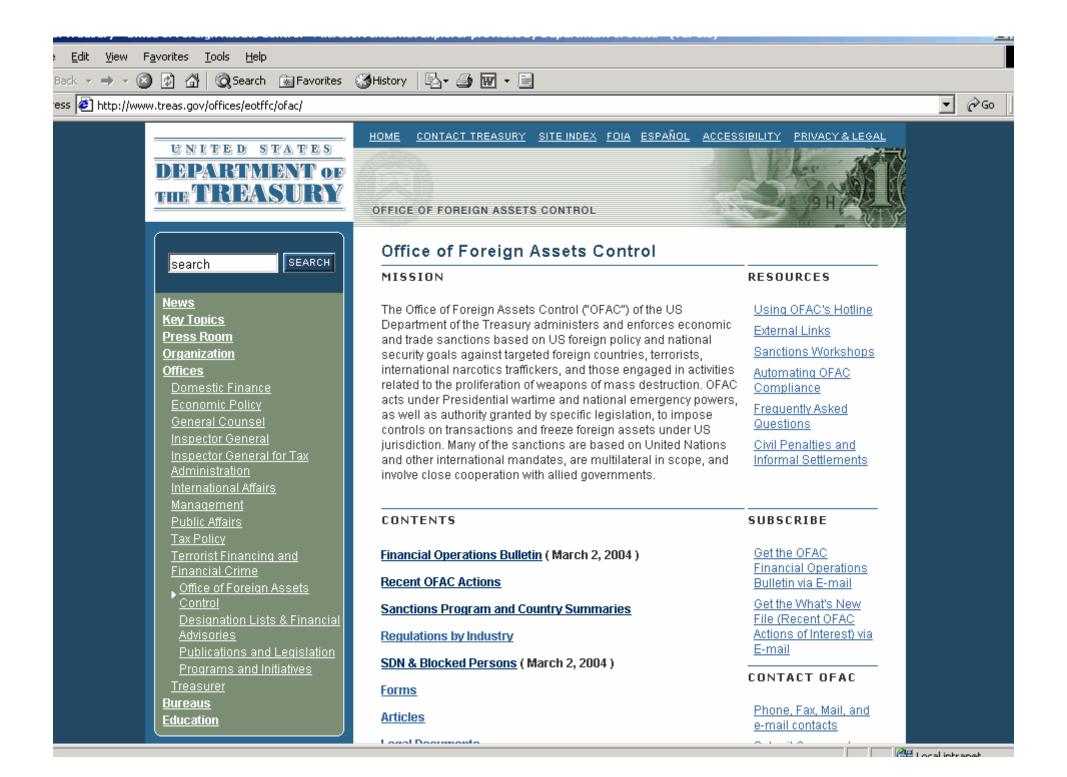
- Lista completa de SDNs (y sub-listas de SDGTs, SDNTs, etc.)
- Folletos sobre cada programa de sanciones
- Folletos para industrias ('MSB Brochure'
   para empresas de servicios monetarios)
- Servicio de suscripción para boletines de OFAC por correo electrónico
- Preguntas Frecuentes ("Frequently Asked Questions")

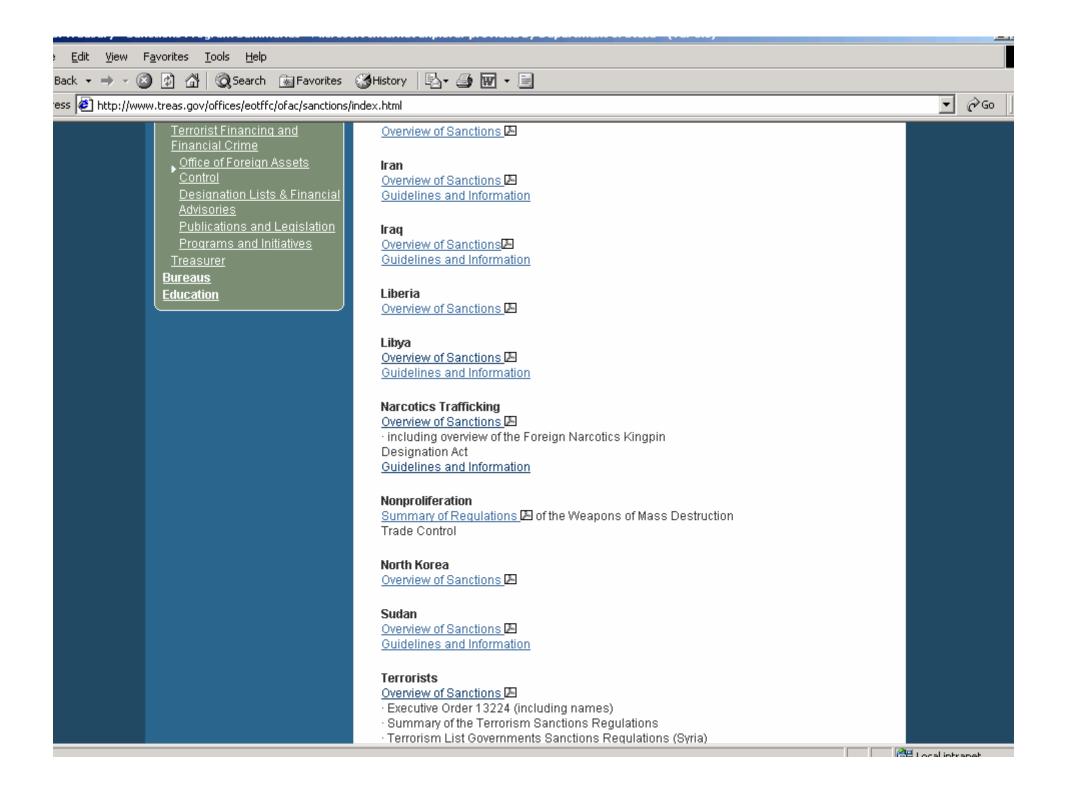
#### Usar otros recursos disponibles:

- Recomendaciones y normas internacionales
  - Gafisud (FATF), ONU, Banco Mundial, asociaciones cambiarias, etc.
- Listas negras de otros paises Union Europea,
   Canada, paises vecinos, etc.
- Usar OFAC como una de varias herramientas, pero establecer y seguir buenas practicas corporativas e institucionales.

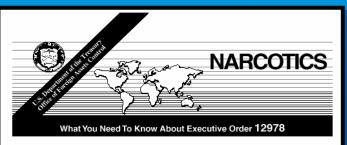
## Información por Internet:

www.treas.gov/ofac





## **Folletos Importantes!**



An overview of the blocking of assets and prohibitions against transactions with Narcotics Traffickers - Title 31 Part 536 of the U.S. Code of Federal Regulations

■ INTRODUCTION - On October 21, 1995, President Clinton signed Executive Order 12978 entitled "Blocking Assets and Prohibiting Transactions with Significant Narcodics Traffickers" (the "Order") which has been implemented as the "Narcotics Trafficking Sanctions Regulations" at 31 CFR Part 536.

The Order blocks all property subject to U.S. jurisdiction in which there is any interest of four principal figures in the Cali drug cartel who are listed in the annex to the Order. Those four individuals are named as "Principal Individuals" below. In addition, the Order blocks the property and interests in property of foreign persons determined by the Secretary of the Treasury, in consultation with the Attorney General and the Secretary of State, (a) to play a significant role in international narcotics trafficking centered in mbia, or (b) to materially assist in or provide financial or technological support for, or goods or services in support of. persons designated in or pursuant to the Order. In addition, the Order blocks all property and interests in property subject to U.S. jurisdiction of persons determined by the Secretary of the Treasury, in consultation with the Attorney General and the Secretary of State, to be owned or controlled by, or to act for or on behalf of, persons designated in or pursuant to the Order (collectively "Specially Designated Narcotics Traffickers" or "SDNTs"). Listed below are additional foreign entities and individuals designated by the Office of Foreign Assets Control as SDNTs pursuant to the Order.

The Order further prohibits any transaction or dealing by a United States person or within the United States in property or interests in property of SIONTs, and any transaction that evades or avoids, has the purpose of evading or avoiding, or attempts to violate, the prohibitions contained in the Order. This obviously impacts trade transactions (involving, for example, letters of credit) as well as accounts and other assets.

Designations of persons blocked pursuant to the Order are reflective upon the date of determination by the Director of the Office of Foreign Assets Control, acting under authority delegated by the Secretary of the Treasury, Public notice of blocking is effective upon the date of filing with the Federal Register, or upon prior actual notice.

Corporate criminal penalties for violations of the International

Emergency Economic Powers Act range up to \$500,000; individual penalties range up to \$250,000 and 10 years in jall. Civil penalties of up to \$11,000 may also be imposed administratively.

The following have been named:

SPECIALLY DESIGNATED NARCOTICS TRAFFICKERS [SDNTs]:

#### Principal Individuals

HERRERA BUITRAGO, Helmer (a.k.a. "Pacho"; a.k.a. "H7"), Cali, Colombia; DOB 24 Aug 1961; alt. DOB 5 Jul 1961; Passport J287011 (Colombia); Cedula No. 1820/2891 (Colombia) (Individual)

MSSEER DAVID, Julio Gear (a.k.a. "Jame Pirez Puña"), Cale 74 No. 53-30, Barraqualla, Codembar, Carrea 388 No. 78-40, Barraqualla, Codembar, Carrea 388 No. 78-40, Barraqualla, Codembar, Carrea 388 No. 78-40, Barraqualla, Codembar, Companyalla, Codembar, Carrea 388 No. 78-40, Barraqualla, Codembar, Colores Del Carrea 488 No. 78-40, Barraqualla, Codembar, Colores Del Carrea 488 No. 78-40, Barraqualla, Codembar, Colores Del Carrea 488 No. 78-40, Barraqualla, Codembar, Colores 288 NO. 88-80, Barraqualla, Codembar, Colores 288 N

RODRIGUEZ OREJUELA, Giberto (a.k.a. "Lucas;" a.k.a. "The Chess Player"), Cali, Colombis; DOB 31 Jan 1939; Passports T321642 (Colombia), 77586 (Argentina), 10545599 (Venezuela); Cedula No. 6068015 (Colombia) (Individual)

RODRIGUEZ OREJUELA, Mighal Angeli (alas, Et Benor): a ka, Patricai" a ka, Patricai" a ka, Patricai" a ka, Patricai" a ka, Marusi" a ka, Marusi" a ka, Marusi" a ka, Marusi a k

SANTACRIUZ LONDONO, Jose (a.k.a. "Chepe"; a.k.a. "Don Chepe"; a.k.a. "El Gordo Chepe"; a.k.a. "07"). Cal. Colombia; DOB 1 Oct 1943; Passport AB149814 (Colombia); Cedula No. 14432230 (Colombia) (Individual)

#### Entities

ADMACCOP (a.k.a. COOPERATIVA MULTIACTIVA DE ADMINISTRACION Y MANEJO ADMACOP), Calir 128 No. 28-58, Bogota, Colombia; Carrera 28A No. 14-29, Bogota, Colombia; NIT # 83003033-6 (Colombia)

ADMINISTRACION INMOBILIARIA BOLIVAR S.A., Avenida 2CN No. 24N-92, Cali,



Executive Order 13224 blooking Terrorist Property and a summary of the Terrorism Sanctions Regulations (Title 31 Part 595 of the U.S. Code of Federal Regulations),

Terrorism List Governments Sanctions Regulations (Title 9) Part 596 of the U.S. Code of Federal Regulations), and Foreign Terrorist Organizations Sanctions Regulations (Title 9) Part 597 of the U.S. Code of Federal Regulations)

EXECUTIVE ONDER 1994 - BLOCKING PROPERTY AND PROHIBITING TRANSACTIONS WITH PERSONS WHO COUNT, THREATEN TO COMMIT, OH SUPPORT TERMORISM

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(b) beign precent determined by the Secretary of State, in computation with the Secretary of the Tensory and the Atlanta Green, to have comented, or to pose a significant risk of committing, acts of tensors that therefor the security of U.S. nationals or the material security, Contyn policy, or occurring of the United States;

(d) presents determined by the Secretary of the Treasure, in consultation with the Secretary of State and the Albarray Corporal, to be corput or contributed by, or to add for or or behalf of those persons lated in the America three or these pensons determined to be subject to authorize the 100, ord, or 1000 of this order.

(d) except as provided in section a of this order and other such curvalation, if any, with longer authorities on the Secretary of State, in curvalation with the Secretary of the Tensors, and the observed General, decima appropriate in the execute of this discretion, personnel day the Secretary of the Tensors, in concallation with the Secretary of Section of Secretary of the Tensors, in concallation with the Secretary of Section of Secretary of Section (Section Control).

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(b) to assult in, general, or proache instanti, makend, or technological support for, or invascual or other services in or in support of, such acts of instantin or proache instantin or in the arrest in this color or determined to be subject in this color, or

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Sec. 2. Except in the extent required by section crostly of BEEPA (so U.S.D. troople), or provided in requirities, orders, clinicises, or increase that may be inseed pursuant to the color, and reinstanding any content entered into or any increase or permit granted prior to the effective date.

(a) may increase or chaining by United States persons or within the United States in property or interests in property thicked pressure to this celler is problinted, including that making the making of making of receiving of any constitutes of lands, goods, or sentime to of for the beyond of those present laided in the venue to this celler or determined to be subject in the celler.

(b) any homeotics by any United States passes or within the United States that couldness a unite, or from the purpose of energy or micropic to middle, any of the publishment for his time order is problished; and

(c) any complexe; formed to ridgio are of the partitions set forth in this criter is partitled



## Protegiendo Nuestra Seguridad Nacional: La Importancia de Cumplir con la Oficina de Control de Bienes Extranjeros (OFAC) para las Empresas de Servicios Monetarios

Hace unos meses, un individuo entró en una Casa de Cambio grande y pagó dinero en efectivo para enviar un giro a otro país. Ya que la cantidad era pequeña, la casa de cambio no obtuvo información adicional de identificación del remitente. Cuando el nombre del remitente se buscó en la lista de la OFAC, se encontró una coincidencia exacta en la lista de Terroristas Globales Especialmente Designados de la OFAC. Adicionalmente, el beneficiario estaba en el último país donde se sabía que el terrorista había estado. En el momento en que la Casa de Cambio buscó en la lista, el remitente ya no estaba en la oficina. La Casa de Cambio intentó contactar varias veces al remitente para obtener información adicional que hubiera llevado a conocer si él era o no el terrorista, y además esperó varios meses antes de avisar a la OFAC. Luego, de hecho resultó que el remitente era un terrorista y su dinero debio haber sido bloqueado de inmediato. Como consecuencia, la Casa de Cambio enfrenta posibles penalidades por su negligencia, y se perdió un punto importante en la lucha contra el terrorismo.

#### La Importancia del Cumplimiento con la OFAC

La narración anterior ilustra varios puntos que las Empresas de Servicios Monetarios (ESM) deben tener en cuenta:

#### 1) Las ESM no pueden ignorar la responsabilidad de cumplir con la OFAC

Las ESM son una alternativa importante a las instituciones bancarias tradicionales y pueden ser utilizadas por terroristas y narcotraficantes para transferir dinero dirigido a propósitos delictivos. Si las ESM no adoptan los procedimientos necesarios para proteger las transacciones, se crean medios que facilitan el movimiento de dinero de delincuentes y amenazan la seguridad nacional.

#### 2) Es ilegal facilitar la transferencia de dinero a una Persona Especialmente Designada, sin importar el monto de la transacción.

Contrario a lo que generalmente se cree las regulaciones de la OFAC no hacen excepciones <u>a</u> transacciones pequenas. Una ESM puede ser castigada por procesar una transacción de cualquier monto si una Persona Especialmente Designada o de la lista de Personas Bloqueadas de la OFAC toma parte en la transacción. Impedir e informar todas las transacciones que involucran objetivos sancionables, sin tener en cuenta el monto, puede prevenir un acto terrorista u otra actividad que amenac<u>e</u> la seguridad nacional americana y los objetivos de su política extranjera.

# GRACIAS POR SU ATENCIÓN

**OFAC** 

Departamento del Tesoro

de los EE.UU.

Teléfono:

Washington: (202) 622-2490

TREASUPLY 1789

www.treas.gov/ofac